# MEMORANDUM OF UNDERSTANDING CONCERNING THE REGULATION OF MANDATORY PROVIDENT FUND PRODUCTS

Securities and Futures Commission

and

Mandatory Provident Fund Schemes Authority

Hong Kong

30<sup>th</sup> June 1999

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#### MEMORANDUM OF UNDERSTANDING

BETWEEN:

Securities and Futures Commission (the "SFC") of 12th Floor.

Edinburgh Tower, The Landmark, Central, Hong Kong

AND:

Mandatory Provident Fund Schemes Authority (the "MPFA")

of Suite 1407-1409, One Pacific Place, 88 Queensway, Hong

Kong

#### 1. STATUS OF PARTIES

- 1.1 The SFC is established by the Securities and Futures Commission Ordinance (Cap. 24) (the "SFC Ordinance"). The functions of the SFC include regulating securities, futures and leveraged foreign exchange trading and other investment products for the protection of investors and maintenance of the integrity of the securities and futures markets; administering all relevant requirements to ensure full disclosure to and fair treatment of public shareholders and investors; regulating dealers, investment advisers and other registered persons; and encouraging the development of securities and futures markets in Hong Kong and the increased use of such markets by investors in Hong Kong and elsewhere.
- 1.2 The MPFA is established by the Mandatory Provident Fund Schemes Ordinance (Cap. 485). Its functions include ensuring compliance with the Mandatory Provident Fund Schemes Ordinance and its subsidiary legislation (the "MPF Ordinance"); registering provident fund schemes; approving pooled investment funds; approving trustees; regulating the affairs and activities of approved trustees; granting MPF exemption to ORSO schemes; overseeing the administration and management of registered schemes and pooled investment funds; making rules or guidelines for the administration of registered schemes and pooled investment funds.

#### 2. REASONS FOR MEMORANDUM OF UNDERSTANDING

2.1 The MPFA is the regulatory organization primarily responsible for oversight of the Mandatory Provident Fund system established under the MPF Ordinance.

- 2.2 The SFC has responsibilities under the SFC Ordinance, the Securities Ordinance, the Protection of Investors Ordinance (collectively referred to as the "relevant Ordinances") and the rules and regulations made thereunder, to ensure proper disclosure to and fair treatment of members of the public who participate or invest in master trust schemes, industry schemes and pooled investment funds ("MPF products") and is responsible for the licensing and supervision of their operators who are SFC registered persons engaged in the investment management of these products.
- 2.3 Both parties desire to reduce, as far as is reasonably practicable, duplication of efforts between them by specifying in this Memorandum of Understanding ("MOU") their respective responsibilities regarding the regulation of MPF products and their operators. The parties also desire to promote mutual assistance and the exchange of information so that they may effectively perform their respective responsibilities.
- 2.4 Both parties will use their best endeavours to meet the arrangements set out in the MOU. The MOU does not modify or replace any laws, rules or regulatory requirements and does not create any rights enforceable by third parties.
- 2.5 It is expected that a second memorandum of understanding will be entered into between the two parties and other regulators concerning the regulation of intermediaries engaged in the marketing of master trust schemes and industry schemes.

#### 3. RESPONSIBILITIES OF THE MPFA

- 3.1 The MPFA is responsible for the overall administration of the Mandatory Provident Fund system. This involves the due and proper discharge of all statutory obligations under the MPF Ordinance as well as the rules and regulations made thereunder. Its responsibilities include:
  - (a) registering and approving MPF products in accordance with the provisions of the MPF Ordinance and the rules and regulations made thereunder;
  - (b) approving trustees of MPF products and ensuring, as far as reasonably practicable, the due and proper observance by such persons of the provisions of the MPF Ordinance and the rules and regulations made

thereunder;

- (c) issuing guidelines to assist service providers seeking registration and approval of MPF products;
- (d) on-going monitoring of MPF products' compliance with the MPF Ordinance;
- (e) reviewing and providing policy advice to the Government of the Hong Kong Special Administrative Region on the system of regulation of MPF products;
- (f) investigating alleged breaches of the provisions of the MPF Ordinance referred to paragraphs (a) and (b) above and take appropriate enforcement actions where necessary;
- (g) receiving and investigating all public complaints on approved trustees and other matters related to MPF products and refer them to the appropriate regulators including the SFC for further actions, where appropriate;
- (h) co-operating with and assisting the SFC and other regulators in Hong Kong or elsewhere for matters concerning MPF products and their service providers; and
- (i) maintaining proper files, records and systems of all transactions and other matters processed by the MPFA.

#### 4. RESPONSIBILITIES OF THE SFC

- 4.1 The SFC's responsibilities relating to MPF products include administering certain statutory provisions under the relevant Ordinances and the rules and regulations made thereunder, to ensure proper disclosure to and fair treatment of members of the public who participate or invest in MPF products. The SFC is responsible for:
  - (a) vetting and authorizing MPF products and related marketing materials in accordance with the provisions in the SFC Code on MPF Products and the relevant Ordinances:
  - (b) registering and approving investment managers and continued monitoring of their conduct in the investment management of MPF products;
  - (c) through a program of surveillance and inspection, supervising the activities of investment advisers and securities dealers in the provision of services with respect to MPF products;

- (d) investigating alleged breaches of the provisions of the Code referred to in 4.1(a) and the relevant Ordinances, and taking appropriate enforcement actions where necessary;
- (e) responding to all complaints referred to the SFC by the MPFA or the public in relation to MPF products authorized by the SFC or the conduct of SFC registered persons engaged in the investment management of these products; and
- (f) co-operating with and assisting the MPFA and other regulators in Hong Kong or elsewhere that are concerned with MPF products and their operators.

#### 5. STATUS OF MEMORANDUM OF UNDERSTANDING

- 5.1 The MPFA and the SFC acknowledge and agree that:
  - (a) this MOU is entered into by the parties hereto in good faith and for the purpose of facilitating a cooperative working relationship between the parties hereto in accordance with their respective responsibilities as set out in sections 3 and 4;
  - (b) in the interpretation of any of the provisions of this MOU such provisions shall receive such fair, large and liberal construction and interpretation as will best ensure the attainment of the object of this MOU according to its true intent, meaning and spirit;
  - (c) each of the parties hereto shall:
    - (i) maintain a good working relationship with the other with respect to all Mandatory Provident Fund matters;
    - (ii) co-operate with the other in complying with the provisions hereof; and
    - (iii) perform its obligations hereunder, fully, in good faith and to the best of its ability;
  - (d) this MOU is a public document and the contents hereof may be disclosed and copies may be furnished by either party hereto to any third party without the consent of the other hereto;

- (e) this MOU shall not give rise to any rights, direct or indirect, on the part of third parties, nor shall such parties be entitled to require compliance by either the MPFA or the SFC with any of their respective obligations arising hereunder; and
- (f) nothing in this MOU shall affect the rights of the MPFA or the SFC to exercise any of their respective powers or perform any of their respective functions under the MPF Ordinance or any other relevant Ordinances.

#### 6. FUTURE POLICY DEVELOPMENT

#### 6.1 The MPFA and the SFC each agree:

- (a) to consult in the preparation and the issue of further guidelines in relation to the regulation of MPF products and their operators, where necessary; and
- (b) to consider a policy of introducing measures, statutory or otherwise, designed to set minimum standards and encourage enhanced professional standards and practices for SFC registered persons engaged in the investment management of MPF products in Hong Kong.

#### 7. WORK FLOW

- 7.1 The responsibilities of the MPFA and the SFC described in paragraphs 3.1(a) and 4.1(a) above require these parties to receive and consider applications relating to the same MPF products.
- 7.2 To promote the efficient consideration of these applications and to minimize costs and delay to the applicant, the MPFA and the SFC have agreed that as a matter of routine working practice, applications should first be considered and preliminarily approved by the MPFA before being considered by the SFC.
- 7.3 The MPFA and the SFC have agreed that upon the MPFA giving its preliminary approval to an application and the documentation in support, the MPFA will inform the SFC in writing and the SFC will thereupon undertake its detailed consideration of the application.

#### 8. CONFIDENTIALITY AND USE OF INFORMATION

Assistance or information will only be provided by either the MPFA or the SFC to the other party in accordance with the law and for the purposes of assisting the other in the performance of its regulatory functions. Any assistance or information provided under this MOU will be used by the recipient only for the purposes of performing its regulatory functions, and, except otherwise required by the relevant laws, will not be disclosed to any third party without the prior consent of the provider of the assistance or information. Each party will establish and maintain such safeguards as are necessary and appropriate to protect the confidentiality of such information.

#### 9. CONTACT PERSONS

9.1 All communications between the MPFA and the SFC will be between the principal points of contact as set out in Annex A unless otherwise decided. Annex A may be amended by written notice from either party without the need for re-signature of this MOU.

#### 10. EFFECTIVE DATE AND TERMINATION

- 10.1 This MOU shall come into force on 30th June 1999 or such other date as may be mutually agreed in writing between the parties hereto.
- 10.2 The parties hereto agree to keep the operation of this MOU under review and to consult with a view to improving its operation and resolving any matters.
- 10.3 This MOU may be amended at any time by written agreement between the parties hereto.
- 10.4 This MOU sets out the basis upon which the SFC and the MPFA intend to work together and is not intended to be legally binding on either party.

DATED this 30th day of June, 1999,

SIGNED FOR AND ON BEHALF OF THE SECURITIES AND FUTURES COMMISSION BY ANDREW SHENG authorized so to do by resolution of the Securities and Futures Commission on 21<sup>st</sup> June 1999.

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SIGNED FOR AND ON BEHALF OF THE MANDATORY PROVIDENT FUND SCHEMES AUTHORITY BY ALAN WONG J.P. authorized so to do by resolution of the management board of the Mandatory Provident Fund Schemes Authority on 24th June 1999.

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# ANNEX A

# LIST OF CONTACT PERSONS

Securities and Futures Commission, Hong Kong		
Director, Investment Products		
Alternate:		
Senior Manager, Investment Products		
Mandatory Provident Fund Schemes Authority, Hong Kong		
Executive Director, Services Supervision Division		

Alternate:

Senior Manager, Investment Regulation